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# Inflation Dynamics in Burundi: Challenges and Potential Solutions

Deogratius Wenceslaus Kimolo\*, Nicholas Odhiambo\*\*, Sheilla Nyasha\*\*\*

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#### ABSTRACT

This study provides a comprehensive analysis of inflation dynamics in Burundi, a country facing long-standing political and economic challenges. Through exploratory review of literature, it examines inflation trends, policy measures, and challenges, while offering potential solutions to combat high inflation in Burundi. Findings reveal periods of high and low inflation influenced by economic and political factors. Despite policy efforts, the country continues to experience volatile and high inflation levels, impacting the economy and citizens negatively. Key challenges include political instability, weak institutions, and external shocks. The study recommends sustained implementation and monitoring of policies promoting financial sector development, enhancing access to finance, and addressing corruption. These measures are vital for achieving stability and prosperity. The study also emphasizes the importance of evidence-based approaches to inflation control. In addition, the study underscores the significance of ongoing policy efforts in achieving economic stability and prosperity in Burundi amidst inflation challenges.

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#### 1. Introduction

Arrangements

Nestled in the heart of East Africa lies the small but captivating landlocked country of Burundi. Despite its rich cultural heritage and stunning natural beauty, Burundi has grappled with significant political and economic challenges since gaining independence in 1962 (Ngaruko, and Nkurunziza, 2000; Ngaruko and Nkurunziza, 2004; Stein, 2010; Vandeginste, 2014; World Bank, 2018). The country has faced numerous political and economic hurdles, including civil war, coups, assassinations, ethnic tensions, and political unrest (Ngaruko, and Nkurunziza, 2000; Ngaruko and Nkurunziza, 2004; Vandeginste, 2014). These events have left scars on the country's economic development, particularly affecting its macroeconomic stability (Stein, 2010). As a result, Burundi has struggled to maintain a stable economy despite its abundance of natural resources and growth potential (Nganou and Mabushi, 2007; Vandeginste, 2014; World Bank, 2018).

One of the most pressing issues that the country has faced is inflation, which has had a significant impact on the economy and the livelihoods of its citizens (Ngaruko and Nkurunziza, 2004; Stein, 2010; Vandeginste, 2014; World Bank, 2018). Inflation is a complex phenomenon that occurs when there is a sustained increase in the general price level of goods and services, resulting in a decrease in the purchasing power of consumers, an increase in poverty, unemployment, and social unrest (Fischer, 1993; Barro, 1995; Umaru and Zubairu, 2012). High inflation can wreak havoc on a country's economy, negatively impacting the lives of its citizens and posing significant challenges for policymakers (Fischer, 1993; Barro, 1995; Umaru and Zubairu, 2012). Burundi is no stranger to this formidable economic force.

Over the years, policymakers in Burundi have implemented various policy measures, including fiscal and monetary policy adjustments, price controls, and structural measures, to address inflation and promote economic stability (IMF, 1997; Ndikumana, 2001; IMF 2006; Nganou and Mabushi, 2007; Nkurunziza, 2020). However, despite the implementation of various policy measures aimed at addressing inflation, the country has continued to experience high and volatile levels of inflation, which has harmed the economy and the livelihoods of its citizens (Ndikumana, 2001). As a result, discussions about the need for further policy measures to address inflation and promote sustainable economic growth have been ongoing.

Following the foregoing discussion, tracking the measures that were implemented by policymakers to curb high inflation and the associated challenges in inflation management is therefore crucial in promoting economic stability. Given the negative impact of high inflation on the economy and the livelihoods of citizens, it is also vital to identify potential solutions to address this problem (Barro, 1995).

<sup>\*, \*\*, \*\*\*</sup> Department of Economics, University of South Africa, Pretoria, South Africa. E-mail addresses: 64045412@mylife.unisa.ac.za (D. W. Kimolo - Corresponding author), Odhianm@unisa.ac.za (N. Odhiambo), sheillanyasha@gmail.com (S. Nyasha).

Interestingly, literature is scarce on the issue of inflation dynamics in Burundi, which makes it difficult to fully understand the problem and develop effective solutions. Therefore, this study also aims to fill the gap in the existing literature by providing a comprehensive analysis of the factors contributing to high inflation rates in Burundi and exploring potential solutions to address the issue.

Against this backdrop, the objective of this study is to examine the inflation-related policy measures, trends, challenges, and solutions that have been implemented in Burundi since its independence. The study aims to also identify areas where further macroeconomic policy measures related to inflation might be needed to address this challenge. By doing so, this study seeks to contribute to the development of a more robust and evidence-based approach to inflation control in Burundi, and potentially other similar contexts facing similar challenges.

By exploring the trends, measures and challenges in effective control of high inflation in Burundi, this study can contribute to the development of optimal policy interventions that can promote economic stability and improve the well-being of the population. Therefore, this study is essential in guiding policymakers and stakeholders in formulating evidence-based policies to address the problem of high inflation in Burundi. The study of Burundi's experiences with inflation-related policy measures, trends, challenges, and solutions may also have broader implications for other countries facing similar economic challenges in the region and beyond.

The significance of this study lies in its potential to inform policy decisions in Burundi and other countries facing similar economic challenges. By providing insights into the inflation-related policy measures that were implemented and identifying areas where further policy measures may be needed, this study may help to understand better ways of fostering sustainable inflation management practices in Burundi and beyond.

This article is organised into five sections. Section 2 analyses the inflation-related policy measures in Burundi. Section 3 discusses the inflation trends in Burundi, including historical trends and current data. Section 4 outlines challenges that Burundi faces in managing inflation, including political instability, weak institutions, and external shocks. Section 5 outlines potential solutions to the challenges discussed in the previous section. Finally, Section 5 summarises the main points of the research and provides a synthesis of Burundi's inflation dynamics.

#### 2. Burundi's Inflation-related Policy Measures

Burundi has undergone significant changes in its economic policies since gaining independence in 1962 aimed at controlling inflation and promoting sustainable economic growth (Nganou and Mabushi, 2007). These policies have included fiscal, monetary and exchange rate policies, as well as structural policies aimed at promoting private sector development, enhancing public service efficiency, and improving access to finance (Ndikumana, 2001; Nkurunziza, Ndikumana and Nyamoya, 2012; Nkurunziza, 2020).

Initially, the country adopted a socialist economic model that emphasised state control of key sectors of the economy, such as agriculture and industry (Ngaruko and Nkurunziza, 2004). The economic policies of Burundi in the early years of independence focused on government-led investment in infrastructure and social services, leading to fiscal imbalances and inflationary pressures (Ndikumana, 2001; Ngaruko and Nkurunziza, 2004). The government implemented fiscal policy measures to reduce deficits, including reducing spending and increasing revenue collection through tax reforms (Ndikumana, 2001). The Banque de la République du Burundi (BRB) was established in 1966 and was mandated to conduct monetary policy that initially focused on maintaining the fixed exchange rate between the Burundian franc and the Belgian franc and managing foreign reserves (Nkurunziza, 2020). However, as the country faced inflationary pressures, the Banque de la République du Burundi (BRB) also implemented policy measures aimed at promoting price stability and controlling inflation (Ngaruko and Nkurunziza, 2004).

During the 1970s, the monetary policy of Burundi aimed to promote economic growth and maintain price stability through credit expansion and the development of the financial sector (Nganou and Mabushi, 2007; Nkurunziza, Ndikumana and Nyamoya, 2012; Nkurunziza, 2020). Measures that were implemented to control inflation, included tightening monetary policy and credit controls (Nkurunziza, 2020). During this period, the country adopted a crawling peg exchange rate regime, which allowed for small adjustments in the exchange rate over time to reflect changes in market conditions (Nganou and Mabushi, 2007). The government also exercised price controls and created parastatals to control the production and pricing of essential goods. Several parastatals were created, for example, OCIBU, OTB, and COGERCO (Ngaruko and Nkurunziza, 2004). While OCIBU, or Office des cultures industrielles du Burundi, was responsible for controlling the production and pricing of coffee, OTB, or Office du thé du Burundi, oversaw the production and pricing of tea (Ngaruko and Nkurunziza, 2004). Similarly, COGERCO, or Compagnie de gérance du coton, was tasked with controlling the production and pricing of cotton (Ngaruko and Nkurunziza, 2004). As noted by Ngaruko and Nkurunziza (2004), the measures also led to the formation of the Office National de Commerce (ONC), a parastatal that focused on importing and marketing commodities that were not produced in the country (Ngaruko and Nkurunziza, 2004). According to the available literature, price controls led to challenges such as decreased quality and production (Ngaruko, and Nkurunziza, 2000; Ngaruko and

Nkurunziza, 2004). However, policy changes during the period did not yield the desired results, and by the late 1970s, the country's economy was in crisis, characterised by high inflation, low growth, and a deteriorating balance of payments (Nganou and Mabushi, 2007).

To address the macroeconomic challenges of the late 1970s, the government adopted a series of structural adjustment programs (SAPs) in the 1980s which aimed to liberalize the economy and promote private sector development. The SAPs implemented focused on reducing the role of the state in the economy, promoting export-oriented growth, and attracting foreign investment (Nganou and Mabushi, 2007). These policies included measures such as currency devaluation, trade liberalisation, and privatisation of state-owned enterprises. In the 1980s, fiscal policy measures aimed to reduce fiscal deficits and promote fiscal discipline were implemented, including reducing government spending and increasing revenue collection through reforms of the tax system (Ndikumana, 2001).

The 1990s were a time of political and economic instability in Burundi, which had a significant impact on the country's monetary and fiscal policies (Ngaruko, and Nkurunziza, 2000; Ndikumana, 2001; Ngaruko and Nkurunziza, 2004; Nkurunziza, 2020). The civil war and political instabilities led to a decline in government revenue and increased spending on defence and security, resulting in a widening fiscal deficit and high inflation (Ngaruko, and Nkurunziza, 2000; Ngaruko and Nkurunziza, 2004). In response, the Burundian government implemented several indirect measures to control prices in the goods market. These measures included fiscal policy, monetary policy, and exchange rate policy as outlined in a study by Ndikumana (2001) as well as Nkurunziza and Ngaruko (2005). The government implemented stringent fiscal and monetary policies, including reducing spending, increasing taxes, and tightening monetary policy, to address the crisis and stabilize the economy (Ndikumana, 2001). However, despite the implementation of liberalisation initiatives, state intervention in the economy continued to play a significant role in controlling prices (Ngaruko and Nkurunziza, 2004). The government's shift towards indirect price control measures could have been influenced by various factors such as the need to stabilize the economy, combat inflation, and ensure economic growth (Ngaruko and Nkurunziza, 2004; Nganou and Mabushi, 2007). Despite the government's efforts to control inflation, the broader economic and political challenges facing the country often made these measures ineffective.

Following the adoption of indirect market-based policies, the Bank of the Republic of Burundi (BRB), was mandated to use monetary policy through liquidity management to control inflation (Bank of the Republic of Burundi, 2019; Nkurunziza, 2020). The BRB embarked on targeting the growth of the monetary aggregates through indirect instruments to attain price stability (Nkurunziza, 2020). Despite having no explicit inflation target, the BRB is committed to maintaining a single-digit inflation rate that is thought to be conducive to economic growth (Bank of the Republic of Burundi, 2019; Nkurunziza, 2020). The BRB conducts foreign exchange auctions that determine the exchange rate of Burundian francs against other currencies (Bank of the Republic of Burundi, 2019). Through interventions from the Central Bank, the official exchange rate has managed to exhibit a stable trend that has broadly helped to attain price stability in the post-reform period (World Bank, 2022). Burundi also adheres to the Macroeconomic Convergence Criteria set under the envisioned East Africa Monetary Union. The convergence criteria were set to ensure that members realise a unifying and stable policy state after the monetary union. The convergence criterion for inflation is a ceiling of 8.0 percent.

In the 2000s, Burundi continued to implement structural policies aimed at promoting economic growth and reducing poverty (Nganou and Mabushi, 2007). The government focused on strengthening public financial management systems, improving budget transparency and accountability, and increasing domestic revenue mobilisation (Nganou and Mabushi, 2007). Measures were also implemented to enhance the efficiency of government spending and reduce wasteful expenditures (Nganou and Mabushi, 2007). These policies led to a significant improvement in the country's fiscal position and contributed to controlling inflation. The BRB introduced measures to improve the effectiveness of monetary policy by introducing a new monetary policy framework and strengthening the central bank's capacity to manage monetary policy (Nkurunziza, 2020). During the period, Burundi adopted a managed floating exchange rate regime, allowing the exchange rate to be determined largely by market forces while the central bank intervened occasionally to maintain price stability (Nkurunziza, 2020). Policies were also implemented to promote financial sector development, such as introducing new regulations for microfinance institutions and supporting the development of mobile banking services (Nkurunziza, Ndikumana and Nyamoya, 2012).

According to Food and Agriculture Organisation (2015), in 2007/08 the Government invigorated the agriculture sector and temporarily removed fuel taxes for the transport of goods in an attempt to combat high food inflation during that particular period. These taxes were reinstated in 2009 when inflation dropped together with the establishment of the Office Burundais des Recettes - OBR20 (which refers to Burundi Revenue Authority (OBR)) (Food and Agriculture Organisation, 2015).

From the 2010s to 2022, Burundi implemented policies aimed at promoting financial sector development and improving access to finance, such as introducing new regulations for microfinance institutions, supporting the development of mobile banking services, and strengthening the regulatory framework for the banking sector (Nkurunziza, 2020). These policies have contributed to increasing financial

inclusion, improving the availability of credit, and reducing transaction costs, which play a role in controlling inflation and promoting sustainable economic growth (Nkurunziza, 2020). Prudent fiscal policy measures were also implemented to mitigate the economic impact of the COVID-19 pandemic, including increasing health spending, providing support to vulnerable households and businesses, and providing tax relief to impacted sectors. These measures have increased the fiscal deficit but have helped to support the economy during the pandemic. The BRB continued to consolidate policies aimed at promoting price stability and supporting economic growth by improving the effectiveness of monetary policy tools, such as open market operations and reserve requirements, and promoting financial sector development, such as introducing new regulations for mobile banking and microfinance institutions (Nkurunziza, 2020). These policies have contributed to managing inflation and expanding access to finance.

Overall, the country has implemented various policy measures to address inflation. Despite volatility, inflation has generally decreased over the past few decades, with the rate being below the East African Monetary Union convergence criteria ceiling since 2018 averaging at 3.1 percent (World Bank, 2022). The government's commitment to implementing inflation-related policy measures is a positive sign for the country's long-term economic prospects, although challenges remain in the face of the pandemic and political instability. Continued implementation and monitoring of these policies, along with efforts to improve political stability, address corruption, and attract foreign investment, will be essential for sustained progress towards a stable and prosperous economy. This model paper contains information about the formatting requirements for the Journal. Please read this document carefully.

#### 3. Burundi's Inflation Trends

As discussed in Section 2, Burundi's economic performance over the last three decades has been a mixed bag, with the 1970s and 1990s being characterised by economic crises, while the 1980s and early 1990s were dominated by stabilisation and liberalisation policies implemented under the SAP program (Ngaruko and Nkurunziza, 2004). The nation has witnessed both high and low inflation periods over the years, which have been affected by diverse factors, both economic and political (; Ngaruko and Nkurunziza, 2004; World Bank, 2022). Despite various policies and measures that have been put in place to tackle inflation, Burundi has generally experienced high inflation rates, particularly during times of conflict and global oil shocks, such as those that occurred in 1974, 1979, and before the global financial crisis of 2008, which also impacted other East African nations (Nkurunziza, 2020; World Bank, 2022). Figure 1 illustrates inflation trends in Burundi over the period 1970-2021.

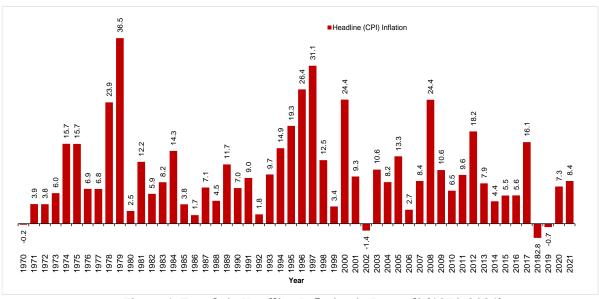


Figure 1. Trends in Headline Inflation in Burundi (1970-2021)

Source: Authors compilation from World Bank Development Indicators (2022)

During 1970, 1971, 1972 and 1973, Burundi experienced relatively low inflation, averaging 3.4 percent (World Bank, 2022). According to the empirical literature by Ngaruko and Nkurunziza (2004) one of the main reasons was the favourable international environment, marked by stable prices for primary commodities that Burundi relied heavily on, such as coffee and tea. Additionally, during this period, Burundi was implementing policies aimed at promoting agricultural production which helped to stabilize food prices (Ngaruko and Nkurunziza, 2004). The government also maintained tight control over the money supply, which contributed to keeping inflation in check (Nkurunziza, 2020). However, this period of low inflation was short-lived, as inflation began to rise in the following years (World Bank, 2022).

Inflation increased significantly to 15.7 percent in 1973 and 1974 mainly attributed to the global oil crisis (Nkurunziza, 2020; World Bank, 2022). Following the Arab Israeli War, the Organisation of the Petroleum Exporting Countries (OPEC) imposed an oil embargo on countries that supported Israel, which included Burundi (Kilian, 2014). This led to a sharp increase in oil prices, which in turn caused a rise in the prices of other commodities and goods due to increased production costs (Kilian, 2014). Burundi, like many other countries heavily dependent on imports, was particularly affected by the oil crisis, and its economy experienced high inflation rates during this period (Nkurunziza, 2020). Additionally, political instability and conflict in Burundi during this period also contributed to the high inflation rates. Inflation moderated thereafter to an average of 6.8 percent between 1976 and 1977 (World Bank, 2022).

Inflation soared to 23.9 percent in 1978 and 36.5 percent (the highest in the review period) in 1979 (World Bank, 2022). The high inflation in Burundi during 1978 and 1979 coincided with another oil crisis that occurred in 1979 (Kilian, 2014; Nkurunziza, 2020). The second oil crisis was sparked by the Iranian Revolution, which led to a decline in oil production and a subsequent increase in oil prices (Kilian, 2014). As Burundi was heavily dependent on imported oil, this increase in oil prices led to a rise in the prices of other goods and commodities, causing inflation to soar. Additionally, during this period, Burundi was experiencing political instability and conflict, which further exacerbated the inflationary pressures (Ngaruko and Nkurunziza, 2004). In 1978, there was an attempted coup against the Government (Nkurunziza and Ngaruko, 2005). Although the coup was unsuccessful, it led to increased political tensions and violence in the country (Nkurunziza and Ngaruko, 2005).

Inflation trends in Burundi during the 1980s were marked by a mix of high and low inflation rates, during the period when the country experienced economic crises and implemented stabilisation policies under the Structural Adjustment Program (SAP) (World Bank, 2022).

In the early 1980s, inflation rates were relatively low, as the government implemented policies aimed at stabilising the economy and reducing inflation (Nkurunziza, 2020; World Bank, 2022). These policies included reducing government expenditure, devaluing the currency, and implementing price controls on essential goods. As a result, inflation rates fell to single digits in 1980, 1982 and 1983, and the economy experienced a period of relative stability (World Bank, 2022).

However, this period of stability was short-lived, as Burundi was hit by a series of domestic and external shocks that contributed to high inflation rates beginning in 1984. The main cause of high inflation in Burundi during 1984 was a severe drought that significantly reduced agricultural production and led to food shortages, which in turn caused a sharp increase in food prices (Ngaruko, and Nkurunziza, 2000; Nkurunziza and Ngaruko, 2005). Inflation maintained a general upward trend towards the end of the 1980s (World Bank, 2022). To address the inflationary pressures, the government implemented policies under the SAP program in the late 1980s, which included reducing government subsidies and tariffs, liberalising trade, and promoting private-sector investment (Nkurunziza and Ngaruko, 2005).

In the 1990s, Burundi experienced a period of political instability and civil war that had a significant impact on the country's economy (Ngaruko, and Nkurunziza, 2000; Ngaruko and Nkurunziza, 2004). The conflict was fought between the Tutsi-dominated government and Hutu rebel groups, resulting in the deaths of an estimated 300,000 people (Ngaruko, and Nkurunziza, 2000; Ngaruko and Nkurunziza, 2004). The war disrupted economic activity, reduced productivity, and increased the cost of goods and services (Ngaruko, and Nkurunziza, 2000; Ngaruko and Nkurunziza, 2004). The government had to divert resources from productive uses to military spending, which led to a decrease in the supply of goods and services in the economy (Ngaruko, and Nkurunziza, 2000; Ngaruko and Nkurunziza, 2004). Moreover, the destruction of infrastructure, such as roads and factories, disrupted the supply chain and reduced the production capacity of the economy (Ngaruko, and Nkurunziza, 2000; Ngaruko and Nkurunziza, 2004). These factors led to a decrease in the supply of goods and services, which put upward pressure on prices and contributed to inflation (World Bank, 2022). Additionally, the war led to a decrease in the value of the local currency due to a decline in investor confidence and increased uncertainty, which also contributed to inflation. As a result, Inflation increased significantly from 7.0 percent in 1990 to 9.7 percent in 1993 and maintained double-digit levels between 1994 and 1997 with a maximum of 31.1 percent reached in 1997 (World Bank, 2022).

In the late 1990s and early 2000s, Burundi's economy was further affected by economic sanctions imposed by international organisations due to the country's political instability and human rights abuses (Ngaruko and Nkurunziza, 2004). Sanctions were imposed in Burundi following the overthrow of the civilian government by the military government (Ngaruko, and Nkurunziza, 2000; Ngaruko and Nkurunziza, 2004). Consequently, according to Nkurunziza and Ngaruko (2003), the sanctions negatively affected food production as well as the movement of tradable commodities in the country and escalated the price increase for most of the essential items such as fuel, and agricultural inputs like fertilizers, seeds, tools, and others. These sanctions also limited the country's access to international markets and reduced foreign investment, leading to a decline in economic activity and an increase in prices (World Bank, 2022).

Burundi experienced a period of relative stability and a decline in inflation rates during the post-war period (i.e., following the end of the war in 2004 to 2014) (World Bank, 2022). The period recorded average inflation of about 10.4 percent (World Bank, 2019). The decline in inflation was due, in part, to the

government's efforts to stabilize the economy and promote economic growth (Nganou and Mabushi, 2007). The government implemented policies to improve governance, reduce corruption, and increase investment in infrastructure (Nganou and Mabushi, 2007). Additionally, Burundi benefitted from debt relief programs that helped to reduce the country's debt burden and promote economic stability. The country also saw an increase in foreign investment, particularly in the mining sector, which helped to diversify the economy and reduce its reliance on agriculture (Nganou and Mabushi, 2007).

Another piece of major political and economic conflict erupted in 2017 but started slowly in 2015. In May 2015, a group of army officers attempted to overthrow President Nkurunziza, leading to a brief period of political instability in the country. Moreover, many opposition leaders and activists fled the country, leading to a brain drain that affected the country's economic development. The coup failed, and the government cracked down on opposition groups and the media, further contributing to a decline in economic activity and an increase in prices.

According to Human Rights Watch (2018), the 2017 conflict resulted from the bid by the incumbent President to continue with the third term in office which was unconstitutional. The period saw several failed coup attempts, and a ruthless police crackdown on the protesters (Human Rights Watch, 2018). The protests and violence led to a decline in economic activity, reduced productivity, and increased the cost of goods and services. As a result, the overall inflation rose to 16.1 percent in 2017 from 5.6 percent recorded in the preceding year (World Bank, 2022).

In 2018, Burundi held a controversial referendum to change the country's constitution, which could allow President Nkurunziza to remain in power until 2034. The referendum was marred by reports of intimidation and violence against opposition groups and the media. According to available literature, this period of political uncertainty and instability contributes to upward pressure on prices and contributes to inflation in the future.

In 2020, Burundi held general elections that were mostly won by the ruling party's candidates. However, the opposition alleged fraud and irregularities, leading to protests and violence in some parts of the country. The political unrest and uncertainty surrounding the election could further exacerbate inflationary pressures in the country. Just like in other countries in the EAC region, the inflation surge of 2020 was also due to disruptions in global supply chains caused by the Covid-19 pandemic that continued in 2021. The annual average inflation rate stood at 8.4 percent, up from 7.3 percent recorded in 2020 and 0.7 percent recorded in 2019 (Bank of Burundi, 2022). The period witnessed higher food prices reinforced further by disruptions to imported consumer products. In response, the Burundian government has implemented several policy measures aimed at managing inflation, such as fiscal discipline and a tight monetary policy.

In brief, Burundi has experienced several obstacles in its economic development that have impacted inflation dynamics, such as political instability, ethnic conflict, and external economic shocks, which have created a volatile economic environment and resulted in periods of high inflation. Despite recent efforts to stabilise the economy and reduce inflation, political unrest and uncertainty remain significant concerns that could exacerbate inflation and jeopardise the country's economic stability in the long run. Therefore, policymakers may opt to address these challenges and implement sustainable solutions to foster economic development and stability in Burundi. Challenges in Managing Inflation in Burundi

## 4. Challenges in Managing Inflation in Burundi

Controlling inflation in Burundi has been challenging due to a range of economic, political, and structural factors. Effective management of inflation in Burundi is a complex and challenging task that demands the careful balancing of various socio-economic factors, governmental policies, and external influences. The country faces numerous multifaceted challenges in its pursuit of stable prices and sustainable economic growth, which require policymakers to adopt a nuanced approach. To this end, policymakers must consider a range of factors that impact inflation dynamics and address them accordingly.

The first challenge is the fragile macroeconomic environment (Ngaruko and Nkurunziza, 2000). Burundi's economy is characterised by a fragile macroeconomic environment, which exacerbates the challenges of managing inflation (Ngaruko and Nkurunziza, 2000). Factors such as weak infrastructure, limited diversification, and an underdeveloped financial sector pose hurdles in implementing effective inflation control measures. Insufficient investment in human capital, coupled with political instability, further hampers the country's capacity to address inflationary pressures.

Another challenge is the economy's heavy reliance on agriculture. Agriculture accounts for around 40 percent of Burundi's GDP and employs over 90 percent of the population (World Bank, 2018; World Bank, 2022). The sector is highly vulnerable to external shocks and climatic conditions. This makes the economy vulnerable to fluctuations in agricultural output, which can lead to volatility in food prices and contribute to inflationary pressures. Fluctuations in global food prices, adverse weather events, and pest outbreaks can lead to supply disruptions, triggering inflationary pressures. The agricultural sector requires substantial investments in modernisation, irrigation systems, and technology adoption to enhance productivity and mitigate inflation risks. Addressing this challenge will also require policies that promote economic diversification and support the development of non-agricultural sectors.

Another challenge to controlling inflation in Burundi has been the fact that Burundi's central bank faces limited monetary policy tools to effectively manage inflation partly due to due to the country's underdeveloped financial sector (Nkurunziza, Ndikumana & Nyamoya, 2012). The country's monetary policy instruments, such as interest rates and reserve requirements, have limited impact due to weak transmission mechanisms (Nkurunziza, 2020). A shallow financial market, inadequate banking infrastructure, and limited access to credit impede the effectiveness of conventional monetary policy measures. This has made it challenging for the central bank to effectively manage inflationary pressures.

In addition, persistent fiscal constraints and budgetary imbalances present significant challenges in inflation management in Burundi (Ndikumana, 2001). Burundi's government struggles to strike a balance between fiscal discipline and financing development projects. Inadequate revenue mobilisation, corruption, and mismanagement of public funds hinder the government's ability to address inflationary pressures and stimulate economic growth.

Furthermore, maintaining exchange rate stability is crucial in managing inflation. Burundi's economy heavily relies on imports, making it vulnerable to fluctuations in exchange rates (Nkurunziza, 2020). Volatile global markets and external shocks can lead to currency depreciation, resulting in imported inflation. Limited foreign exchange reserves and trade imbalances pose challenges in stabilising the exchange rate and managing inflation effectively.

High levels of poverty and income inequality compound the challenges of managing inflation in Burundi (Nganou and Mabushi, 2007). Rising prices disproportionately affect vulnerable populations, leading to a decline in their purchasing power. As necessities become more expensive, social unrest and political tensions may arise, further complicating the government's efforts to tackle inflation.

Another primary challenge to controlling inflation in Burundi has been political instability and conflict (Vandeginste, 2014). Political instability can disrupt economic activity, increase uncertainty, and lead to inflationary pressures. The country has been grappling with a prolonged period of political crisis and violence, including a civil war that lasted from 1993 to 2005 and another one in 2015 ((Vandeginste, 2014)). The political crisis that began in 2015 and continued into 2016 disrupted economic activity and led to a decline in foreign investment. This, in turn, limited the country's ability to import goods and services, causing shortages and price increases. Additionally, the conflict disrupted agricultural production, which contributed to food shortages and inflationary pressures. Addressing the root causes of political instability, such as addressing ethnic tensions and promoting good governance, can help to create a more stable environment for economic activity and reduce uncertainty.

Burundi's dependence on imports for many goods, including fuel and food, is another challenge in managing inflation as alluded to by World Bank (2018). Changes in global commodity prices can have a significant impact on inflation in the country. Addressing this challenge will require policies that promote domestic production of goods, such as food and fuel, to reduce the country's dependence on imports.

Burundi's inflationary pressures have been also compounded by structural factors, notably demographic changes and technological advancements (see for example World Bank, (2018)). The country's rapid population growth has led to an upsurge in the demand for goods and services. Meanwhile, the limited availability of technology has hindered productivity, making it challenging to reduce production costs.

Finally, weak institutions are a challenge in managing inflation in Burundi. The country's institutional capacity is relatively weak, which can make it difficult to implement effective policies to manage inflation (Nkurunziza & Ngaruko, 2005). Addressing this challenge will require policies that promote institutional development and strengthen the capacity of government agencies to implement policies effectively.

In essence, managing inflation in Burundi poses a complex and multifaceted task that requires a comprehensive approach targeting the root causes of inflation and promoting sustainable economic growth. Burundi faces a range of challenges, including political instability, limited monetary policy tools, and structural factors such as weak infrastructure and income inequality. Addressing these challenges through sound policies, investing in critical sectors, and promoting inclusive growth is crucial to establishing a resilient economy that can withstand inflationary pressures. While not unique to Burundi, these challenges are common to many developing countries and require a nuanced approach. Ultimately, controlling inflation in Burundi will require policymakers to adopt appropriate policy measures that target the specific causes of inflation and the broader economic context.

#### 5. Potential Solutions to Burundi's Inflation Challenges

Addressing the underlying causes of inflation (inflation challenges) and promoting sustainable economic growth is crucial to building a resilient economy that benefits all Burundians. To this end, the following are some of the potential solutions to Burundi's inflation challenges.

The present study finds that one potential solution to these challenges is to diversify the economy. Reducing the economy's reliance on agriculture can help to mitigate the impact of fluctuations in agricultural output on inflation. This can be achieved by promoting the development of other sectors, such as manufacturing and services, and investing in infrastructure to support their growth. Promoting economic

diversification can also help to create employment opportunities and reduce poverty, which can in turn help to reduce inflationary pressures.

In addition, the present study finds that improving political stability is a potential solution to inflation management in Burundi. Addressing the root causes of political instability, such as addressing ethnic tensions and promoting good governance, can help to create a more stable environment for economic activity and reduce uncertainty. Political stability can also help to attract investment, promote trade, and improve access to finance.

Strengthening the currency is another potential solution to address inflationary pressures. Implementing policies to strengthen the Burundian franc, such as improving fiscal discipline and reducing reliance on foreign aid, can help to reduce the impact of currency devaluation on inflation. This can also help to promote confidence in the currency and reduce the use of foreign currencies in the economy.

The present study also finds that promoting domestic production of goods, such as food and fuel, is another solution to address inflation. Encouraging domestic production can help to reduce the country's dependence on imports and reduce inflationary pressures. This can be achieved through policies that promote investment in domestic production, such as providing subsidies or tax breaks to entrepreneurs and small businesses

Moreover, the present study calls for enhancing monetary policy tools as a crucial step to address inflationary pressures. Providing the central bank with adequate resources and policy tools can help to strengthen its ability to implement effective monetary policy, such as by setting interest rates and managing the money supply. This can help to control inflation and promote price stability.

Furthermore, in the present study, it is proposed that the government consider adopting a rules-based monetary policy framework that anchors inflation expectations. This would involve setting clear inflation targets and implementing policies that support the achievement of those targets. The central bank should also work towards improving its communication with the public to enhance transparency and credibility.

In addition, the results of our study suggest that strengthening public financial management is crucial to ensuring that the government's spending is efficient and prioritised, which is key in inflation management in Burundi. By promoting transparency, accountability, and fiscal discipline, effective public financial management can help to reduce inflationary pressures and promote sustainable economic growth.

In summary, addressing Burundi's inflation challenges requires a comprehensive approach that targets the root causes of inflationary pressures and promotes sustainable economic growth. The potential solutions proposed by the current study, such as diversifying the economy, improving political stability, strengthening the currency, promoting domestic production, enhancing monetary policy tools, adopting a rules-based monetary policy framework, and strengthening public financial management, can all contribute to reducing inflationary pressures and promoting economic stability. By implementing sound policies, investing in critical sectors, and promoting inclusive growth, Burundi can work towards a resilient economy that benefits all its citizens. Policymakers in Burundi need to adopt a long-term perspective and work towards implementing sustainable solutions that will help to address the country's inflation challenges in the years to come.

### 6. Conclusion

The objectives of this study were to conduct a comprehensive review of policy measures, inflation trends, challenges, and potential solutions to managing inflation in Burundi. Burundi was chosen as a case study due to its history of political instability, ethnic conflict, and vulnerability to external economic shocks, all of which have contributed to a volatile economic environment characterised by high inflation rates. To achieve the objective, a comprehensive literature review was conducted, drawing on a variety of sources, including academic journals, reports by international organisations, and government data. The study employed a qualitative approach, analysing the data through a thematic analysis to identify the main challenges to managing inflation in Burundi and potential solutions to these challenges.

Burundi has experienced periods of high inflation due to political instability, external economic shocks, and structural factors such as heavy reliance on agriculture. To address inflationary pressures, the government implemented several policies such as prudent fiscal policy, tight monetary and exchange rate policy and structural policies such as reducing government subsidies and tariffs, liberalising trade, and promoting private-sector investment. Burundi has made progress in stabilising its economy and reducing inflation in recent years also through policies that improve governance, reduce corruption, and increase investment in infrastructure.

Burundi encounters a myriad of challenges when it comes to managing inflation. These challenges encompass a wide range of factors, including political instability, weak institutional frameworks, and vulnerability to external shocks. Additionally, the country grapples with a fragile macroeconomic environment, heavy reliance on agriculture, limited monetary policy tools, fiscal constraints, and budgetary imbalances, among other issues.

In light of the challenges outlined, the study also highlights potential solutions that can contribute to effective inflation management in Burundi. These solutions encompass a range of measures aimed at diversifying the economy, enhancing political stability, strengthening the currency, promoting domestic production, improving monetary policy tools, adopting a rules-based monetary policy framework, and strengthening public financial management.

The study's findings hold significant policy implications for policymakers in Burundi. Policymakers are recommended to adopt a comprehensive approach that targets the root causes of inflation and promotes sustainable economic growth. This requires addressing the challenges identified in the study, such as promoting economic diversification, improving political stability, strengthening the currency, enhancing monetary policy tools, and strengthening public financial management. Policymakers should also prioritize policies that promote inclusive growth and reduce poverty and income inequality. By implementing sound policies, such as investing in critical sectors, and promoting inclusive growth, Burundi can work towards a resilient economy that benefits all its citizens, in a low inflationary environment.

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